

RESOLUTION

By Ellison

Adopting title and ballot language pertaining to a proposed amendment to the Minneapolis City Charter relating to the modification of the City's governmental structure to be a legislative council and an executive mayoral structure, to be submitted to the qualified voters of the City of Minneapolis at the Municipal General Election on November 2, 2021.

Whereas, on May 5, 2021, the Minneapolis Charter Commission, after having conducted public hearings on the same, did authorize the submission of an amendment to the City Charter relating to the modification of the City's governmental structure to be a legislative council and an executive mayoral structure; and

Whereas, the Minneapolis City Attorney's Office made the following findings in its legal opinion dated June 9, 2021 as follows:

1. The amendment is a proper subject for the Minneapolis Charter.
2. The amendment is constitutional and complies with federal law, state law, and state public policy.
3. The City Council should place the proposed amendment on the ballot in the form of a ballot question at the general election on Tuesday, November 2, 2021.

Whereas, the proposed amendment submitted by the Charter Commission would, if approved, amend Article IV, Sections 4.1, 4.2, 4.4, and 4.5, Article VII, Sections 7.1, 7.2, 7.3, 7.4, and Article VIII, Sections 8.1, 8.2, and 8.4 of the Minneapolis City Charter relating to City Council: Function, City Council: Organization, City Council: Proceedings, City Council: Executive Committee, Administration: Mayor, Administration: Departments, Administration: Police, Administration: Fire, and Officers and Other Employees: Definitions, Officers and Other Employees: Officers Generally, and Officers and Other Employees: Other Officers, as follows:

§ 4.1. - **Function.**

(a) **Governing Legislative body.** The ~~governing~~ legislative body is the City Council, in which the City's general legislative ~~and~~, policymaking authority, and oversight resides.

(b) **Scope.** The Council may act on the City's behalf in any matter, except where—

(1) this charter reserves the action for a different board, commission, or committee, or for the Mayor or the administration for which article VII provides; or

(2) the action is inconsistent with this charter or otherwise unlawful.

(c) **Council as statutory board.**

(1) **Generally.** Where the law provides for municipal action through a board or commission, and this charter does not reserve that authority to a board or commission other than the Council, the Council must either—

(A) itself serve as the board or commission for which the law provides, even if the board or commission is a statutory rather than a municipal agency; or

(B) provide by ordinance for the board or commission, in which case—

(i) the board's or commission's membership may (but need not) consist partly or wholly of Council members, and

(ii) the Council may (but need not) organize the board or commission as a municipal department.

(2) **Board of appeal and equalization.** The Council may provide under this section 4.1(c) for a board of appeal and equalization, in which case it may also provide that any such board must return to the Council the assessment rolls that the board has revised, in which case the Council may confirm the board's revisions or return the rolls to the board for further revision.

(d) **Franchises.** The Council may grant and regulate any lawful franchise.

(e) **Licenses.** The Council may grant a license only if the license expires within one year.

(f) **Liquor licenses.** Subject to any other applicable law, the Council may grant a license for the sale of liquor.

(1) **Zoning.** The Council may grant a liquor license only in an area zoned for commercial or industrial use, not for residence or office use.

(2) **Wine licenses.** The Council may grant a license for the on-sale of wine, which may include the on-sale of intoxicating malt beverages, to a restaurant which otherwise qualifies for the license under each applicable law or ordinance.

(3) **On-site consumption.** The Council must by ordinance establish standards for a restaurant holding a liquor license.

(4) **Other limits.** The Council may by ordinance impose additional limits on granting a liquor license.

(5) **Other laws and ordinances apply.** All laws and ordinances that otherwise apply to a licensed site remain applicable after the Council has granted a liquor license.

§ 4.2. - **Organization.**

(a) **Composition.** The Council comprises one Council member elected by and from each ward.

(b) **Term; election.** Each Council member's term is four years, unless otherwise provided in section 3.2(d). Each ward's voters elect their Council member in each year following a year whose number is evenly divisible by four, unless otherwise provided in section 3.2(d).

(c) **Council judges elections.** The Council judges its members' elections, for which purpose it may compel the testimony of any witness who may have relevant information, and may compel the production of any relevant book, document, or thing.

(d) **Vacancy.**

(1) **Early vacancy.** When a Council member vacates his or her office before March 1 in the year of the next regular election, the Council must schedule a special election to fill the vacancy. The special election must be held on a legal election day under Minnesota election law that is more than 90 days from the date of the vacancy.

(2) **Late vacancy.** When a Council member vacates his or her office—

(A) on or after March 1 in the year of the next regular election, and

(B) before filing opens for the election,
—the Council appoints a successor who serves until a member is elected.

(3) **Election after vacancy.** When a Council membership is vacant at the time of an election, the elected member takes office upon being elected and qualified, and serves out the unexpired term as well as the term for which he or she was elected.

(e) **Resources.** The City Council must provide for its own staff and the other resources that the Council and its committees and members need for the effective performance of their duties.

(1) **Council staff.** The Council must provide for a nonpartisan administrative staff, in the classified service, that supports the Council or a committee generally and who cannot be assigned to any individual member. The City Clerk heads and (subject to the Civil Service Commission's rules) appoints, directs and supervises, and may discipline or discharge the staff.

(2) **Members' aides.** The Council may provide for aides for each member. The Council may provide for any such aide's appointment in the unclassified service, without regard to section 8.4(b).

(e f) **City clerk.**

(1) **Election Appointment.** The City Council elects the City Clerk, to whose election section 8.4(b) does not apply. The City Council appoints the City Clerk, without regard to section 8.4(b). The Clerk serves at the Council's pleasure, in the unclassified service.

(2) **Duties.** The City Clerk must—

(A) keep the corporate seal and all municipal papers and records, including (but not limited to) the City Council's proceedings (section 4.4(e));

(B) administer each election under the City Council's direction (section 3.1(c)), and may administer an election for the Minneapolis Public Schools board of education if that board so authorizes;

(C) provide for each ordinance that the City Council adopts to be promptly codified, and generally review the code of ordinances at least once every five years; and

(D) perform any other duties for which this charter or an ordinance provides, or that the Council requests.

The Council must provide for the Clerk's staff and the other resources that the Clerk needs for the effective performance of his or her duties.

(3) **Oaths.** The City Clerk may administer an oath or affirmation in any proceeding under this charter.

(g) City auditor.

(1) **Function.** The City Council must establish, organize, and otherwise provide for an independent City Auditor's office in charge of audit services for the City's finances and operations, with a view toward –

(A) performing risk-based independent, objective assurance and consulting services;

(B) investigating alleged abuse, fraud, or waste involving the City's resources;

(C) monitoring and assuring compliance with this charter, ordinances, and other applicable law;

(D) monitoring and assuring adherence to sound audit practices applicable to municipalities, which the Auditor designates with the audit committee's approval; and

(E) minimizing financial, operational, reputational, strategic, and other risks.

(2) Organization.

(A) **Audit committee.** The Council must establish an audit committee to oversee the office, and may appoint or by ordinance provide for the appointment of the committee's members, without regard to section 8.4(b). A majority of the committee's members must never have served on the Council. The Council may set the members' terms without regard to section 8.2(c).

(B) **City Auditor.** The audit committee appoints the Auditor.

(i) **Term.** The Council must by ordinance set the Auditor's term of at least four years, during which the Council may remove the Auditor under section 8.2(g)(3) only for cause, acting by a majority of its membership.

(ii) **Staff.** The Council must provide for appropriate staff and other resources. The Auditor heads the staff.

(3) **Audit charter.** The audit committee must adopt an audit charter defining the office's purpose, mission, authority, and independence.

(4) **Annual work plan.** The Auditor must annually recommend for the audit committee's review and adoption a work plan setting the office's goals and priorities for the next fiscal year.

(5) **Reporting.** The Auditor is solely responsible for the office’s work product. The Auditor may deliver any such work product to the Council, the Mayor, and any other interested board, commission, committee, department, or officer, for informational purposes.

(6) **Access.** Notwithstanding anything in this charter to the contrary, the Auditor enjoys –

(A) jurisdiction over the City Council and over each board, commission, committee, department, officer, employee, and other agency or agent, who must cooperate with any audit or inquiry and furnish any information that the Auditor requests; and

(B) prompt and unrestricted access, without charge, to all records, property, and operations, unless an applicable law or court order explicitly prohibits or limits such access.

§ 4.4. - **Proceedings.**

(a) **Vote required.**

(1) **Rules.** The Council at its organizational meeting may by simple majority adopt or amend its rules of order for the conduct of its own business. The Council may thereafter amend its rules by simple majority unless the rules themselves require a supermajority. The Council may decide a question of order under its rules by simple majority.

(2) **Acts.** An act by the Council takes a simple majority, except as this charter or the law otherwise provides. For this article IV’s purposes, the noun "act" —

(A) means any ordinance, resolution, appropriation, any other lawful action, and any action amending, repealing, or otherwise affecting any such act; but

(B) does not include a rule or other vote that relates to the Council’s internal organization or procedure.

(3) **Absolute majority required for certain actions.** The Council may take the following action only with a majority of its membership:

(A) adopt an ordinance or resolution;

~~(B) appoint or remove an officer under section 8.4(b);~~

~~(C) appropriate money; and~~

(C) remove the City Auditor (section 4.2(g)(2)(B)(i)); and

(D) authorize an improvement to a sidewalk subject to a special assessment (section 4.4(a)(5)).

(4) **Supermajority required for certain actions.** The Council may take the following action only with the prescribed supermajority:

(A) by two-thirds of its membership, authorize an improvement (other than a sidewalk) subject to a special assessment (section 4.4(a)(5));

(B) by two-thirds of its membership, regrade a graded street;

(C) by two-thirds of its membership, sell realty;

(D) by two-thirds of its membership, vacate wholly or partly any public way or plat, which power the Council enjoys exclusively;

(E) by two-thirds of its membership, remit or discharge any judgment in the City's favor;

(F) by two-thirds of its membership, pass an act over the Mayor's veto (section 4.4(c));

(G) by two-thirds of its membership, remove an elected officer (section 8.2(g)(3));

~~(G)~~ H by three-fourths of its membership, authorize a slaughterhouse within the City. No person may operate a slaughterhouse within the City without such authorization; and

~~(H)~~ I by three-fourths of its membership, authorize an unbudgeted payment out of current funds (section 9.2(a)(3)).

(5) **Improvements.** The Council may by a majority of its membership authorize a sidewalk, with or without a special assessment. The Council may, by two-thirds of its membership, authorize any other improvement subject to a special assessment. The Council may by a majority of its membership act with respect to an improvement already authorized or to a special assessment in connection with such an improvement.

(b) **Ordinances.** The Council may adopt an ordinance (including an act amending or repealing an ordinance already adopted) only—

(1) at least one week after its introduction at a meeting;

(2) after a report from a committee to which the matter was referred at a Council meeting held at least one week earlier; or

(3) by unanimous consent.

(c) **Mayor's signature or veto.** The Council must present each act to the Mayor in the manner that this charter prescribes for giving notice. The act takes effect (subject to publication (section 4.4(d)), in the case of an ordinance or resolution)—

(1) when the Mayor signs it;

(2) five days after its presentation to the Mayor, if he or she neither signs nor vetoes it; or

(3) if the Mayor vetoes it by returning it to the City Clerk with an objection within five days (excluding Sundays) after its presentation, only if the Council at its next meeting by two-thirds of its membership again passes the act over the Mayor's veto.

(d) **Publication.** An ordinance or resolution takes effect upon publication in an official newspaper. At the direction of the City Council, publication may be accomplished by publishing only the title and summary of the ordinance or resolution. An act so published—

(1) is admissible as evidence,

(2) establishes a presumption that the act is valid, and

(3) is entitled to judicial notice.

(e) **Record.** The City Clerk must carefully and faithfully record the Council's and Council committee's proceedings, including each act adopted and each member's vote on each such act. The clerk must keep the proceedings on file and available for inspection and copying during normal business hours at the clerk's office.

~~§ 4.5. **Executive Committee.**~~

~~(a) **Function and powers.** The Executive Committee enjoys the powers and performs the duties that this charter, or the Council by ordinance or resolution, prescribes.~~

~~(b) **Organization.** The Executive Committee comprises—~~

~~(1) the Mayor, as chair;~~

~~(2) the Council president; and~~

~~(3) up to three Council members elected by the Council.~~

~~The Committee's members may not all belong to the same political party unless the Mayor and all the Council members belong to the same political party.~~

~~(c) **Rules.** The Executive Committee may adopt rules of order for the conduct of its own business.~~

§ 7.1. - **Mayor.**

(a) **Chief executive.** The chief executive officer is the Mayor, in whom the City's general executive and administrative authority resides.

~~(a) **Term; election.** The Mayor's term is four years. The Mayor is elected by the voters in a regular election held in each year following a year whose number is evenly divisible by four.~~

~~(b) **Duties.** The Mayor must—~~

~~(1) take care that all laws and ordinances are faithfully observed and enforced within the City;~~

~~(2) direct and supervise the administration for which this article VII provides;~~

~~(2) 3) take care that each other officer discharges his or her duties, for which purpose the Mayor may seek a writ of mandamus or other appropriate action against any delinquent officer;~~

(3 4) recommend action in the City's interest by any other government;

(4 5) address the City Council annually on the state of the City, and recommend appropriate measures for the City's ~~physical and economic~~ general welfare, health, safety, and development; and

(5 6) notify the City Council and any other interested board, commission, committee, or department of any litigation against the City.

(e d) **Delegation.** The Mayor may appoint a proxy or other representative to serve in his or her place on any board, commission, committee, or other public body of which he or she is a member. Any such appointment must expire not later than the Mayor's term expires.

(d e) **Vacancy.** Whenever the Mayor vacates his or her office before the year of the next regular election, or in that year before March 1, the City Council must provide for a special election to fill the vacancy. The special election must be held on a legal election day under Minnesota election law that is more than 90 days from the date of the vacancy.

(e f) **Succession.**

(1) **Temporary vacancy.** Whenever the Mayor cannot discharge his or her duties, or the office is vacant pending an election, then the Council president (or, if the Council president cannot act, the Council vice-president) must act as Mayor until the Mayor (or the Council president, if the vice-president is acting as Mayor) resumes his or her duties or a new Mayor takes office. Any action taken by the Council president or vice-president, or any other successor, acting as Mayor is as valid as if taken by the Mayor. Any successor acting as Mayor draws the Mayor's salary instead of the salary of the office by virtue of which he or she is acting as Mayor.

(2) **Succession plan.** The City Council must by resolution adopt a succession plan, which must establish a line of succession beyond the Council vice-president. The Council must review the plan at each organizational meeting.

(f g) **Resources.** The City Council must provide for the staff and other resources that the Mayor needs for the effective performance of his or her duties.

(1) **Staff.** For the Mayor's support, the Council must provide for at least—

(A) one administrative deputy,

(B) two administrative aides,

(C) one administrative assistant,

(D) one executive secretary, and

(E) any other appropriate staff.

The Mayor may appoint any such staff without regard to section 8.4(b). The Mayor's staff serves in the unclassified service.

(2) **Contingent fund.** The Council must annually appropriate a fund of not less than \$5,000.00 for use at the Mayor's discretion. The Mayor may not contribute from this fund to any individual's political campaign. The Mayor must report each expense from this fund to the Council.

(h) Executive function.

(1) Separation of powers. Except as this charter otherwise provides, neither the City Council nor any Council committee or member may usurp, invade, or interfere with the Mayor's direction or supervision of the administration for which this article VII provides. The Council and its committees and members –

(A) may seek information or assistance, on their own or on any resident's behalf, from the administration;

(B) may, with the Mayor's consent or in a manner that the Mayor arranges, seek information or assistance in furtherance of the Council's legislative authority; but

(C) may not publicly or privately, directly or indirectly –

(i) issue an order to, seek information that is not public from, or otherwise attempt or purport to direct or supervise, any employee; or

(ii) outside the process of consenting to a nomination under section 8.4(b), advocate the hiring or promotion, or advocate or threaten the removal, demotion, or discipline, of any employee, except by communication with the Mayor or in a manner that the Mayor arranges.

(2) Legislative oversight. The Mayor must furnish to the Council any information that the Council requests for the exercise of its legislative function, including (but not limited to) the budget.

§ 7.2. - Departments.

(a) **The departments generally.** The City Council must establish, organize, and otherwise provide for these departments:

(1) a City Coordinator;

(2) ~~a City Clerk (section 4.2(e))~~ a City Assessor;

(3) ~~a City Assessor~~ a City Attorney and legal department;

(4) a City Finance Officer and budget office, including a director;

(5) ~~a City Attorney and legal department;~~

(~~6~~ 5) a civil rights department, including a director, and a civil rights commission (section 7.2(d));

(~~7~~ 6) a department of community planning and economic development;

(~~8~~ 7) a fire department (section 7.4);

(~~9~~ 8) a health department, headed by a health commissioner;

(~~10~~ 9) a planning commission (section 7.2(e));

(~~11~~ 10) a police department (section 7.3);

(~~12~~ 11) a public-works department;

(~~13~~ 12) a purchasing department;

(~~14~~ 13) a regulatory-services department; and

(~~15~~ 14) any other department necessary or convenient for the efficient delivery of municipal services.

(b) **Departmental organization.** The ordinance establishing each department must provide for an officer or a board or commission as its head, for any other necessary officer, and for appropriate staff and other resources. The Mayor nominates and, with the City Council Council's consent, appoints each department's head under section 8.4(b), except as this charter or any applicable law ~~or ordinance~~ otherwise provides.

(c) **City attorney.**

(1) **Function.** Except as this charter otherwise provides, the City Attorney and the legal department under his or her direction—

(A) serve as the attorneys and counselors at law to the Mayor, the City Council and its committees, and the other boards, commissions, committees, departments, and officers for which this charter provides; and

(B) counsels, and delivers an opinion on any legal question from, the Mayor, the City Council and its committees, and the other boards, commissions, and committees for which this charter provides, who must consult only the City Attorney (and must not employ or pay any other attorney) for any necessary legal advice.

(2) **Deputy City Attorneys.** The City Attorney may appoint two deputies, who serve in the unclassified service, but with the same employee benefits (except as to hiring and removal) as an officer in the classified service. If a deputy is appointed from the classified service, then he or she is treated as taking a leave of absence while serving as a deputy, after which he or she is entitled to return to his or her permanent grade in the classified service. If no vacancy is available in that grade, then the least senior employee so classified returns to his or her grade before being so classified.

(3) **Park and Recreation Board.** This section 7.2(c) does not apply to the Park and Recreation Board, except to the extent that the Board so requests.

(d) **Civil rights commission.**

(1) **Appointment.** The City Council must provide by ordinance for the appointment of a civil rights commission, to which section 8.4(b) does not apply.

(2) **Jurisdiction.** For the purpose of enforcing civil-rights legislation, the civil rights commission enjoys jurisdiction over each board, commission, committee, department, officer, and other agency or agent, notwithstanding anything in this charter to the contrary. No board, commission, committee, department, officer, or other agency or agent may limit the civil rights commission's jurisdiction.

(e) Planning commission.

(1) **Commission.** The commission consists of—

(A) the Mayor;

(B) a member elected by (but not necessarily from) the Board of County Commissioners;

(C) a member elected by and from the City Council;

(D) a member elected by and from the Park and Recreation Board;

(E) a member elected by and from the Minneapolis Public Schools board of education;

(F) a member who is a resident, appointed by the City Council; and

(G) four members who are residents and are not members of any board otherwise represented on the commission, appointed under section 8.4(b).

(2) **Function.** The commission must—

(A) prepare a comprehensive plan for the City's physical development and improvement, with particular regard to public utility and convenience and the general welfare;

(B) recommend to any appropriate board, commission, committee, department, or officer specific plans for public improvements, consistent with the comprehensive plan;

(C) recommend to the City Council ordinances regulating the zoning of buildings and other structures with respect to their size, location, and use; and

(D) perform any other duties for which an ordinance provides.

(3) **Plans and plats.** No public office may receive or record any plan, plat, or replat of any street or other realty in the City, intended for dedication to public use or for the benefit of the fronting or adjacent property, unless the planning commission has endorsed its approval on the plan, plat, or replat. The commission's disapproval rejects, and its approval accepts, the proposed dedication on the City's behalf. But accepting such a dedication does not subject the City to any duty to maintain the dedicated property until the City has entered, used, or improved upon it.

(4) **Public improvements.** The City may not authorize or incur debt for any public improvement, including (but not limited to) any structure of permanent character intended for ornament or commemoration, unless—

(A) the planning commission approves the location and design;

(B) the commission, within 30 days after receiving a plan for a proposed improvement's location and design, notifies the City Council of particular objections, and the Council approves over the commission's objections; or

(C) the commission does not notify the Council of particular objections within 30 days.

(f) **Purchasing.** The City Council may require that each officer, board, commission, or department buy goods through the purchasing department, except as this charter otherwise provides.

§ 7.3. - Police.

(a) **Police department.** The Mayor has complete power over the establishment, maintenance, and command of the police department. The Mayor may make all rules and regulations and may promulgate and enforce general and special orders necessary to operating the police department. Except where the law vests an appointment in the department itself, the Mayor appoints and may discipline or discharge any employee in the department (subject to the Civil Service Commission's rules, in the case of an employee in the classified service).

(1) Police chief.

(A) **Appointment.** The Mayor nominates and, with the City Council Council's consent, appoints a police chief under section 8.4(b).

~~(B) **Term.** The chief's term is three years.~~

~~(C) **Civil service.** The chief serves in the unclassified service, but with the same employee benefits (except as to hiring and removal) as an officer in the classified service. If a chief is appointed from the classified service, then he or she is treated as taking a leave of absence while serving as chief, after which he or she is entitled to return to his or her permanent grade in the classified service. If no vacancy is available in that grade, then the least senior employee so classified returns to his or her grade before being so classified.~~

~~(D) **Public health.** The chief must execute the City Council's orders relating to the preservation of health.~~

(2) **Police officers.** Each peace officer appointed in the police department must be licensed as required by law. Each such licensed officer may exercise any lawful power that a peace officer enjoys at common law or by general or special law, and may execute a warrant anywhere in the county.

(b) **Temporary police.** The Mayor may, in case of riot or other emergency, appoint any necessary temporary police officer for up to one week. Each such officer must be a licensed peace officer.

(c) **Funding.** The City Council must fund a police force of at least 0.0017 employees per resident, and provide for those employees' compensation, for which purpose it may tax the taxable property in the City up to 0.3 percent of its value annually. This tax is in addition to any other tax, and not subject to the maximum set under section 9.3(a)(4).

§ 7.4. - Fire.

(a) **Fire department.**

(1) **Fire chief.**

(A) **Appointment.** The Mayor nominates and, ~~with the City Council~~ Council's consent, appoints a fire chief under section 8.4(b).

(B) **Civil service.** The chief serves in the unclassified service, but with the same employee benefits (except as to hiring and discharge) as an officer in the classified service. If a chief is appointed from the classified service, then he or she is treated as taking a leave of absence while serving as chief, after which he or she is entitled to return to his or her permanent grade in the classified service. If no vacancy is available in that grade, then the least senior employee so classified returns to his or her grade before being so classified.

(2) **Senior management.**

(A) **Senior managers.** The department's senior managers are those holding the titles (which may be held by one or more employees)—

(i) assistant chief,

(ii) deputy chief,

(iii) fire marshal,

(iv) assistant chief of training, or

(v) engineering officer.

(B) **Appointment.** The fire chief appoints, ~~with the City Council's assent~~, without examination, a senior manager from the department's firefighters with the rank of captain or higher; and may discharge him or her at will, without regard to the Civil Service Commission's rules. An officer who accepts such an appointment is treated as taking a leave of absence, retains his or her grade and seniority in the classified service, and earns seniority in that grade while serving as a senior manager, after which he or she is entitled to return to his or her permanent grade in the classified service. If no vacancy is available in that grade, then the least senior employee so classified returns to his or her grade before being so classified.

(3) **Officers and staff.**

(A) **Appointment.** The fire chief, ~~with the City Council's assent~~, appoints (subject to the Civil Service Commission's rules) the department's other officers and other employees.

(B) **Layoffs.** The fire chief may (subject to the Civil Service Commission's rules) discharge an employee in the City's interest. If the City Council directs that the department reduce its force, then the chief must recommend only such layoffs as will not impair the department's operations.

(b) **Fire marshal.** The fire marshal must take care that all laws and ordinances against danger from fire are faithfully observed and enforced, for which purpose the marshal may enter and inspect any building (including a dwelling) at any reasonable time. The marshal must examine and record the cause of any fire.

(c) **Fire police.** The City Council may provide for fire police within either the fire department or the police department. The fire department may command the police officers at any fire.

(d) **Fire emergencies.** If necessary for the protection of life or property from an unusual fire, a riot, or a like emergency, the fire chief may—

(1) compel the attendance of any employee in the fire department (including an off-duty firefighter), for which purpose the chief may make any necessary or prudent rule; and

(2) appoint additional officers or other firefighters for temporary service during the emergency, without regard to the Civil Service Commission's rules.

(e) **Funding.** The City Council must fund a fire department that can maintain adequate staffing.

(1) **Operating expenses.** The department's operating expenses are paid out of the general fund.

(2) **Capital expenses.** The department's capital expenses are paid out of the permanent-improvement fund, or the proceeds from bonds issued for the purpose, or out of the general fund.

§ 8.1. - **Definitions.**

For this charter's purposes—

(a) an "officer" includes—

(1) each elected officer (section 8.3(a)(2)),

(2) each member or officer of a board or commission for which this charter provides, ~~and~~

(3) each employee listed in section 7.2 or appointed under section 8.4(b); ~~and~~ and

(4) the City Clerk (section 4.2(f)) and City Auditor (section 4.2(g)); and

(b) an "employee" includes—

(1) everyone in the classified or unclassified service who is not an officer, and

(2) each officer, other than a member of a board, commission, or committee, who is not otherwise classified as an employee under this charter, ~~and~~ an ordinance, or a general or special law.

§ 8.2. - **Officers generally.**

Except as this charter otherwise provides:

(a) **Oath.** Before taking office, each officer must sign and file with the City Clerk an oath in substantially the following form: "I swear [or 'affirm'] that I will faithfully discharge the office of [title], and will support the constitutions of the United States and of Minnesota."

(b) **Bond.** The City Clerk, the finance officer, and any other officer that the City Council requires, must before taking office deliver an executed bond in whatever amount and form and on whatever conditions the Council requires.

(c) **Term.** ~~Except as this charter, an ordinance, or a general or special law otherwise provides, each officer's term is two years.~~ Except as this charter or a general law otherwise provides, each officer's term coincides with the Mayor's term. A vacancy in the Mayor's office does not end any other officer's term, but any successor serving or acting as Mayor may discipline or discharge an appointed officer under section 8.4(b)(4).

(d) **Tenure.** Each officer takes office, after having qualified and taking the required oath—

(1) in the case of an elected officer other than a Council member, elected in a regular general election, on the first weekday in January that is not a holiday in the calendar year next following the election;

(2) in the case of Council members, elected in a regular general election, on the first Monday in January in the calendar year next following the election;

(3) in the case of an elected officer elected at a special election, when the results are certified;

(4) in the case of an officer appointed under section 8.4(b), ~~other than the police chief, on the first weekday in January that is not a holiday in an even-numbered year;~~ upon appointment; and

(5) ~~in the case of the police chief, on the first weekday in January that is not a holiday in the year the appointment starts; and~~

(~~6~~ 5) in the case of any other office, as any applicable ordinance provides, otherwise upon election or appointment.

(e) **Holding over.** Each officer serves until his or her successor has qualified and takes office.

(f) **Duties.** Each officer must perform the duties that this charter or any other applicable general or special law, ordinance, or rule, or the electing or appointing body, prescribes.

(g) **Vacancy.**

(1) **Determination.**

(A) **Elected office.** Each board to which the voters elect an elected officer determines when that office is vacant.

(B) **Other office.** The electing or appointing body determines when any other office is vacant.

(2) **Resignation.** Any officer may resign—

(A) by tendering a written resignation that the electing or appointing authority accepts; or

(B) in any other manner provided by law.

(3) **Removal.** ~~The electing or appointing body (or, in the case of an elected office, the City Council) may remove any officer after notice and hearing. The electing or appointing body (or, in the case of an elected office, the City Council, acting by two-thirds of its membership) may remove any officer for cause after notice and hearing. The City Council may, by two-thirds of its membership, after notice and hearing, remove an elected officer in a manner and for a reason allowed by law.~~ The notice must specify—

(A) the cause for removal, and

(B) the hearing's time and place.

The electing or appointing body may compel the testimony of any witness who may have relevant information, and may compel the production of any relevant book, document, or thing. ~~This section is subject to section 8.4(b)(6), for whose purposes the appointing body is the City Council. This section 8.2(g)(3) is subject to section 8.4(b)(4), and does not require a notice of hearing for a removal under that section.~~

(4) **Vacancies.** The electing or appointing body may fill any vacancy that this charter does not provide another method of filling. Where the voters are the electing body, the City Council may fill the vacancy. A successor filling a vacancy takes office upon election or appointment, and serves only until an elected successor takes office or for the unexpired term's remainder.

§ 8.4. - **Other officers.**

(a) **Other offices.** The City Council may establish or provide for the establishment of any other necessary office, in which case the Council must provide for its title, ~~appointment~~, term, compensation, and duties.

(b) **Appointment ~~by Mayor or Council.~~** ~~Where a general law, special law, ordinance, rule, or other authority provides for an officer's appointment by the Mayor, by the City Council, by any board or commission whose membership mostly consists of Council members, or by any combination of them, and does not explicitly override this section 8.4(b), then the appointment is vested collectively in the Mayor, Executive Committee, and Council as this section provides. The Council may prescribe the Executive Committee's process, and may require consultation with any interested Council committee or member, but may not limit the candidates that the Mayor may nominate or the Committee may review. The Mayor nominates and, with the City Council's consent, appoints any officer for whose appointment this charter or a general or special law does not otherwise provide. This section 8.4(b) does not apply to any appointment for which another provision within this charter provides unless the other provision explicitly refers to this section.~~

(1) **Nomination by Mayor.** The Mayor enjoys the exclusive power of nominating the officer ~~in the first instance.~~

~~(2) **Recommendation by Executive Committee.** The Executive Committee must review the Mayor's nomination, which it may forward to the City Council with a recommendation that the candidate be appointed.~~

~~(3) **Appointment by City Council.** The City Council may appoint a candidate that the Executive Committee has recommended. The Council may not appoint a candidate that the Executive Committee has not recommended.~~

(4 ~~2~~) **Failure of appointment.** If an office has been vacant for at least 90 days (or 30 days in the case of the police chief) and the Mayor has failed to nominate a successor, or if the Mayor has nominated three candidates that the ~~Executive Committee or the Council~~ has rejected, then the ~~Executive Committee Council~~ may by a majority of its membership name three or more candidates, from whom the Mayor must nominate one. If the Mayor has not, after 20 days, nominated a candidate so named, then the ~~Executive Committee~~ may by a majority of its membership recommend one such candidate to the Council, and the Council may appoint the ~~recommended candidate~~, officer without the Mayor's nomination. ~~This process recurs until an officer is appointed.~~

(5 ~~3~~) **Suspension.** ~~The Executive Committee~~ Mayor may suspend without pay any officer appointed under this section 8.4(b). ~~Any such suspension expires after five days unless the City Council extends it.~~

(6 ~~4~~) **Removal.** ~~The City Council may not remove~~ Mayor may discipline and may, with or without cause, discharge an officer appointed under this section 8.4(b) ~~unless the Executive Committee so recommends, and but~~ may not remove a Civil Service Commissioner except for cause.

(7 ~~5~~) **Holding over.** Any officer subject to appointment under this section 8.4(b) whose term has expired but whose successor has not been appointed may continue in office for up to ~~180 days~~ 30 days unless the Mayor directs otherwise. ~~The Executive Committee may thereafter appoint a temporary successor for up to 90 days. The office is otherwise vacant until a successor is appointed and qualifies. The Mayor may continue in office any officer subject to appointment under this section 8.4(b) whose term has expired but whose successor has not been appointed for up to 180 days, or for a longer period with the Council's consent.~~

Severability. If any part or provision of this amendment is held invalid or unconstitutional by a decision of a court of competent jurisdiction, the remainder of this amendment shall not be affected thereby and shall continue in full force and effect.

Now, Therefore, Be It Resolved by The City Council of the City of Minneapolis:

That the proposed amendment relating to the modification of the City's governmental structure to be a legislative council and an executive mayoral structure be submitted to the qualified voters of the City for adoption or rejection at the Municipal General Election to be held November 2, 2021, and that such notice of such submission be given by the City Clerk by publication of such notice and amendment, in full, once a week for two successive weeks prior to November 2, 2021, in the *Star Tribune*, a newspaper of general

circulation in the City of Minneapolis, and in *Finance and Commerce*, the official newspaper of the City of Minneapolis.

Be It Further Resolved that in submitting the proposed amendment for adoption or rejection by the qualified voters, the title and language of the question shall be presented as follows:

“Executive Mayor – Legislative Council

Shall the Minneapolis City Charter be amended to make the Mayor the City’s chief executive officer and administrative authority, and to make the City Council the legislative body with general legislative, policymaking, and oversight authority in the City, with the general nature of the amendments being briefly indicated in the explanatory note below, which is made a part of this ballot?

Yes _____

No _____

Explanatory Note:

The Mayor would be the City’s chief executive officer and administrative authority. The Mayor would direct and supervise all departments, officers, and employees in the City, free from interference by the City Council and its members. The Mayor would appoint, with the City Council’s consent, all department heads, unless the charter or any applicable law otherwise provides. All officers appointed by the Mayor, including the Police Chief, will have a four-year term that coincides with the Mayor’s term, and could be disciplined and discharged by the Mayor.

There would still be a Police Department. The City Council would still be required to fund a police force of at least 1.7 employees per 1,000 residents.

The City Council would be the City’s legislative body, with the City’s general legislative, policymaking, and oversight authority. The Council would continue to appoint and discharge the City Clerk. The City Council would be assisted by nonpartisan administrative staff and could be assisted by aides.

The Executive Committee and its role in appointments, suspensions, and discharges of officers would be abolished.

The City Council must establish an independent City Auditor’s Office and an Audit Committee to oversee the City Auditor’s Office. The Audit Committee would appoint the Auditor for a term of at least four years. The City Council may remove the Auditor for cause.”