

**BUDGET COMMITTEE**  
December 7, 2020  
2021 Budget Markup  
[Summary of Amendments]

The adjourned meeting convened at 1:33 p.m. this date, shown above, for the purposes of further reviewing and considering amendments to the Mayor's Recommended 2021 Budget. The following amendments were moved for consideration by the Budget Committee—

**MOTION 14-A.1—**

Motion by Cunningham, Fletcher, Bender, and Gordon amending the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund) for the following departments and in the following ways:

1. Reduce the expense budget in the Police Department by a total of \$5,690,000 ongoing from the following areas:
  - a. \$5,000,000 from Overtime in units determined by the Chief of Police;
  - b. \$230,000 from Contractual Services accounts in the Mounted Patrol unit (department 4002120);
  - c. \$230,000 from a reduction to the Co-Responder Program change item, specifically eliminating the expansion of the program;
  - d. And, \$230,000 from the elimination of the Early Intervention System change item (department 4004100).
2. Increase the expense budget in the Health Department by \$1.723 million on an ongoing basis for expansion of the Office of Violence Prevention (department 8600160) as follows:
  - a. \$1,025,000 for expanded programming for GVI, the Violence Prevention fund, the Blueprint approved institute, Next Step hospital-based intervention, and Community De-Escalation and Restorative Justice training;
  - b. And, \$698,000 for an expansion of staffing, including 7 FTE as follows:
    - i. Two community navigators
    - ii. One Public Health Specialist
    - iii. Three Public Health Specialist 2's
    - iv. One Senior Researcher
3. Increase the expense budget in the City Coordinator's Office (department 8400110) by \$2.827 million **to support the Office of Performance & Innovation (OPI) recommendations informed by the 911/MPD Workgroup** as follows:
  - a. \$2,140,000 on an ongoing basis, including 2 FTE, for implementation and launch of ~~911/MPD Workgroup~~ **OPI** Recommendation MH1: Dispatch Mental Health Professional / EMT teams to EDP calls via 911;
  - b. \$687,000 on an ongoing basis to provide funding to pilot the implementation of remaining ~~911/MPD Workgroup~~ **OPI** Recommendations. For 2021, staff are directed to prioritize piloting recommendations MH2: Train 911 dispatchers in assessing mental health calls; MH3: Embed Mental Health Professionals in 911; and R4: Train non-police City staff to take theft & property damage reports and collect evidence.
4. Increase the expense budget in 311 (department 8320100) by \$317,000, including 3 FTE, on an ongoing basis to implement ~~OPI 911/MPD Workgroup~~ **OPI** Recommendations R1: Direct property damage report-only & parking problem calls to 311, and R3: Conduct an awareness campaign about reporting options via 311 and online.
5. Increase the expense budget in the Regulatory Services Department (department 8352100) by \$488,000, including 4 FTE, on an ongoing basis to implement ~~911/MPD Workgroup~~ **OPI** Recommendation R5: Transfer all parking related call responses to Traffic Control.

6. Increase the expense budget in the Civil Rights Department (department 3000400) by \$335,000 on an ongoing basis including two FTEs in the Office of Police Conduct Review.

Chair Palmisano moved Motion 14.B, shown below, as a substitute to Motion 14-A.1:

MOTION 14-B.—

Cano, Osman, and Palmisano moved the following as a substitute for Motion 14-A.1:

1. Amending the 2021 Mayor’s Recommended Budget in the General Fund (00100 Fund) for the Finance & Property Services department (department 8200100) on a one-time basis. Increasing the expense budget by \$4,000,000 from the general fund reserve for the creation of a Transforming Public Safety Reserve. This reserve shall be used to fund pilot programs or expand existing programs to build out an enterprise-wide approach to public safety beyond policing. \$3,000,000 of the reserve shall be administered in 2021 by the City Coordinator’s Office and used to fund the following pilots recommended by the 911/MPD Workgroup and by staff:
  - i. MH1: Dispatch Mental Health Professional / EMT teams to EDP calls via 911;
  - ii. MH2: Train 911 dispatchers in assessing mental health calls;
  - iii. MH3: Embed Mental Health Professionals in 911;
  - iv. MH4: Proactive de-escalation within the community through education & training;
  - v. R4: Train non-police City staff to take theft & property damage reports and collect evidence;
  - vi. And, R2: Conduct an awareness campaign about reporting options via 311 and online.

\$500,000 of the reserve shall be administered in 2021 by the Health Department and used to fund one-time programming expansions in the Office of Violence Prevention such as programming expansions in the Office of Violence Prevention such as expenses:

- vii. Group Violence Intervention (GVI), the Violence Prevention fund, the Blueprint approved institute, Next Step hospital-based intervention, and Community De-escalation and Restorative Justice training.

\$500,000 of the reserve shall be administered in 2021 by the City Attorney’s Office and used to fund other alternatives and pilot programs recommended by community and/or by the Minnesota Department of Human Rights.

The Finance Officer has the authority to transfer funds between charter departments as needed through the year to effectuate the intent described above.

As pilots are evaluated and results are reported, this reserve shall be used, as determined by the City Council, to expand and scale towards full implementation the pilots which demonstrate success, so that service continues and improves beyond the durations initially recommended by staff in the 911 Workgroup report.

And, amending the Five-Year Financial Direction in the Mayor’s Recommended Budget. Extending the phase out of the vacancy savings proposed by the Mayor, currently set to level out in 2024, by two years to 2026, and inserting a future investment of \$5,000,000 ongoing, beginning in 2022 for a Transforming Public Safety Reserve. Those two lines shall read as follows:

	2022	2023	2024	2025	2026
Continued Vacancy Savings, Level out in 2026	(18,000,000)	(9,000,000)	(7,000,000)	(4,000,000)	(2,000,000)
Transforming Public Safety Reserve	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000

2. Reduce the expense budget in the Police Department from Overtime by \$317,000 on an ongoing basis. Increase the expense budget in 311 (department 8320100) by \$317,000, including 3 FTE, on an

ongoing basis to implement 911/MPD Workgroup Recommendation R1: Direct property damage report-only & parking problem calls to 311.

3. Reduce the expense budget in the Police Department from Overtime by \$445,000 on an ongoing basis. Increase the expense budget in the Regulatory Services Department (department 8352100) by \$445,000, including 4 FTE, on an ongoing basis to implement 911/MPD Workgroup Recommendation R5: Transfer all parking related call responses to Traffic Control.
4. Reduce the expense budget in the Police Department from Overtime by \$500,000 on an ongoing basis. Increase the expense budget in the Health Department by \$500,000 on an ongoing basis for expansion of the Office of Violence Prevention (department 8600160) by adding up to 75 additional FTE as determined by the Director. The Director is to present a report to City Council as positions are implemented.
5. Reduce the expense budget in the Police Department from Overtime by \$212,000 on an ongoing basis. Increase the expense budget in the City Coordinator's Office (department 8400310) by \$212,000 on an ongoing basis for 2 additional FTE for project management and evaluation.

On roll call, the results on the substitute (14.B) were—

AYE: Reich, Osman, Goodman, Jenkins, Cano, and Palmisano (6)

NAY: Gordon, Cunningham, Ellison, Bender, Schroeder, Johnson, and Fletcher (7)

ABSTAIN: (0)

ABSENT: (0)

Therefore, the motion failed.

Thereupon, Council Member Johnson moved Motion 14-B.2, shown below, as an amendment to the underlying Motion 14-A.1(6):

MOTION 14-B.2—

Amending the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund) for the following departments and in the following ways:

1. Reduce the expense budget in the Police Department by a total of ~~\$5,690,355,000~~ \$5,690,355,000 ongoing from the following areas:
  - a. \$5,000,000 from Overtime in units determined by the Chief of Police;
  - b. ~~\$230,125,000~~ \$230,125,000 from Contractual Services accounts in the Mounted Patrol unit (department 4002120);
  - c. \$230,000 from a reduction to the Co-Responder Program change item, specifically eliminating the expansion of the program;
  - d. ~~And, \$230,000 from the elimination of the Early Intervention System change item (department 4004100).~~
2. Increase the expense budget in the Health Department by \$1.723 million on an ongoing basis for expansion of the Office of Violence Prevention (department 8600160) as follows:
  - a. \$1,025,000 for expanded programming for GVI, the Violence Prevention fund, the Blueprint approved institute, Next Step hospital-based intervention, and Community DeEscalation and Restorative Justice training;
  - b. And, \$698,000 for an expansion of staffing, including 7 FTE as follows:
    - i. Two community navigators
    - ii. One Public Health Specialist
    - iii. Three Public Health Specialist 2's
    - iv. One Senior Researcher
3. Increase the expense budget in the City Coordinator's Office (department 8400110) by \$2.827 million as follows:

- a. \$2,140,000 on an ongoing basis, including 2 FTE, for implementation and launch of 911/MPD Workgroup Recommendation MH1: Dispatch Mental Health Professional / EMT teams to EDP calls via 911;
  - b. \$687,000 on an ongoing basis to provide funding to pilot the implementation of remaining 911/MPD Workgroup Recommendations. For 2021, staff are directed to prioritize piloting recommendations MH2: Train 911 dispatchers in assessing mental health calls; MH3: Embed Mental Health Professionals in 911; and R4: Train non-police City staff to take theft & property damage reports and collect evidence.
4. Increase the expense budget in 311 (department 8320100) by \$317,000, including 3 FTE, on an ongoing basis to implement 911/MPD Workgroup Recommendations R1: Direct property damage report-only & parking problem calls to 311, and R3: Conduct an awareness campaign about reporting options via 311 and online.
  5. Increase the expense budget in the Regulatory Services Department (department 8352100) by \$488,000, including 4 FTE, on an ongoing basis to implement 911/MPD Workgroup Recommendation R5: Transfer all parking related call responses to Traffic Control.
  6. ~~Increase the expense budget in the Civil Rights Department (department 3000400) by \$335,000 on an ongoing basis including two FTEs in the Office of Police Conduct Review.~~

On roll call, the results on the Johnson amendment (14.B-2) were—

AYE: Reich, Osman, Goodman, Cano, Johnson, and Palmisano (6)

NAY: Gordon, Cunningham, Ellison, Jenkins, Bender, Schroeder, and Fletcher (7)

ABSTAIN: (0)

ABSENT: (0)

Therefore, the motion failed.

The original underlying motion (14-A.1), as recited above, now being placed before the body, on roll call the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Jenkins, Cano, Bender, Schroeder, Johnson, and Fletcher (11)

NAY: Goodman and Palmisano (2)

ABSTAIN: (0)

ABSENT: (0)

Therefore, the motion passed.

MOTION 14-A.2—

Cunningham, Fletcher, and Bender moved to amend the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund). Reduce the general fund budget in MPD (department 4001213) by ~~\$655~~**\$591**,000 on an ongoing basis; increasing the budget in the Office of Violence Prevention (department 8600160) Health Department by the same amount; transferring a total of 6 FTEs and associated funding from Community & Collaborative Advancement in MPD to the Office of Violence Prevention, effective January 1, 2021. The specific FTEs to be transferred are:

1. 1 Community Engagement Manager
2. 2 Community Navigators
3. 3 Bilingual Community Navigators

MOTION 14-A.2(a)—

Council Member Cano moved the following substitute to Motion 14-A.2 (above), as follows:

Directing the Minneapolis Police Department (MPD) to draft a series of recommendations on ways to increase the public accountability and public transparency process for reviewing and advancing the racial

justice and harm reduction outcomes carried out by the six FTEs in the culturally relevant Community Navigators unit. The recommendations shall include ways to regularly engage the City Council Committee public process and integrate community input. MPD shall present the recommendations to the Public Health and Safety Committee no later than end of Q1.

After debate, Council Member Cano called the question on her proposed substitute; the result was:  
AYE: Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Fletcher, and Palmisano (10)  
NAY: Reich, Schroeder, and Johnson (3)  
ABSTAIN: (0)  
ABSENT: (0)  
So, the motion passed, and debate concluded on the proposed substitute.

Thereupon, the body proceeded to a vote on the Cano substitute (14-A.2(a)) and, on roll call, the results were—  
AYE: Reich, Osman, Goodman, Jenkins, Cano, and Palmisano (6)  
NAY: Gordon, Cunningham, Ellison, Bender, Schroeder, and Fletcher (6)  
ABSTAIN: Johnson (1)  
ABSENT: (0)  
The motion resulted in a tie; therefore, no action was taken.

Council Member Johnson moved to table further consideration of the proposed Cano substitute and the underlying motion (14-A.2) to which it adheres. The roll being called, the results were—  
AYE: Reich, Osman, Goodman, Cano, Johnson, and Palmisano (6)  
NAY: Cunningham, Ellison, Jenkins, Bender, Schroeder, and Fletcher (6)  
ABSTAIN: Gordon (1)  
ABSENT: (0)  
That motion resulted in a tie; therefore, no action was taken.

Following further debate, the question was called on the Cano substitute motion (14-A.2(a)) and, on roll call, the results were—  
AYE: Reich, Osman, Goodman, Cano, and Palmisano (5)  
NAY: Gordon, Cunningham, Ellison, Jenkins, Bender, Schroeder, Johnson, and Fletcher (8)  
ABSTAIN: (0)  
ABSENT: (0)  
So, the Cano substitute motion failed.

Thereupon, the question being called on the underlying main motion (14-A.2), as recited above, the results were—  
AYE: Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Bender, Schroeder, Johnson, and Fletcher (10)  
NAY: Reich, Cano, and Palmisano (3)  
ABSTAIN: (0)  
ABSENT: (0)  
The motion passed.

MOTION 14-A.3—

Motion by Cunningham, Fletcher, and Bender amending the 2021 Mayor’s Recommended Budget in the General Fund (00100 Fund). Move all Crime Prevention Specialists (including 16 currently funded FTEs and one unfunded vacant FTE position) from the Police Department to the Neighborhood & Community Relations Department through adjustments as follows:

1. Reduce the expense budget in the Police Department in the General Fund (00100 Fund) by ~~\$1,005,695,000~~;
2. Increase the expense budget in the Neighborhood & Community Relations Department in the General Fund (00100 Fund) by ~~\$1,005,695,000~~;
3. Reduce the expense budget in the CDBG/UDAG Fund (01400 Fund) by ~~\$792,797,000~~;
4. And, increase the expense budget in the Neighborhood & Community Relations Department in the CDBG/UDAG Fund (01400 Fund) by ~~\$792,797,000~~.

Chair Palmisano moved the following substitute motion for Motion 14-A.3, as follows—

MOTION 14.C—

Palmisano moved to substitute for 14-A.3 by amending the 2021 Mayor’s Recommended Budget in the following departments, funds, and ways:

1. Move all but six Crime Prevention Specialists (including 10 currently funded FTEs and one unfunded vacant FTE position) from the Police Department to the Neighborhood & Community Relations Department in the following funds and ways:
  - a. Reduce the expense budget in the Police Department in the General Fund (00100 Fund) by \$629,000;
  - b. Increase the expense budget in the Neighborhood & Community Relations Department in the General Fund (00100 Fund) by \$629,000;
  - c. Reduce the expense budget in the CDBG/UDAG Fund (01400 Fund) by \$495,000;
  - d. And, increase the expense budget in the Neighborhood & Community Relations Department in the CDBG/UDAG Fund (01400 Fund) by \$495,000.
2. Transfer the Director of Public Information and Communication & Video Coordinator positions from Communications to Police. Increasing the General Fund (00100 Fund) expense budget in the Police Department (department 4001250) by \$236,000 ongoing (including 2 FTE); and, reducing the General Fund (00100 Fund) expense budget in the Communications Department (department 8420100) by \$236,000 ongoing (including reducing the FTE count by 2).

Following debate, the roll being called on the Palmisano substitute, the results were—

AYE: Goodman, Cano, and Palmisano (3)

NAY: Reich, Gordon, Cunningham, Ellison, Osman, Jenkins, Bender, Schroeder, Johnson, and Fletcher (10)

ABSTAIN: (0)

ABSENT: (0)

The motion failed.

Thereupon, the roll being called on the underlying main motion (14-A.3), the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Schroeder, Johnson, Fletcher, and Palmisano (13)

NAY: (0)

ABSTAIN: (0)

ABSENT: (0)

The motion passed.

MOTION 14-A.4—

Motion by Cunningham, Fletcher, and Bender amending the 2021 Mayor’s Recommended Budget in the General Fund (00100 Fund) for the following departments and in the following ways:

1. Reduce the general fund budget in MPD by ~~\$8,1686,427~~,000 on an ongoing basis. Reductions shall come from the Community Safety Officer program and planned 2nd and 3rd recruiting classes for 2021.
2. Increase the general fund budget in Finance & Property Services by ~~\$8,1686,427~~,000 on an ongoing basis for a Public Safety Staffing Reserve. The City's Chief Financial Officer shall hold these funds in a Public Safety Staffing Reserve until such time that the City Council authorizes their transfer to the Police Department through Council action. The City's Police Chief can access funds in the Reserve by submitting a report to the committee with jurisdiction over public safety on current staffing levels, future anticipated staffing needs, and the plan to deploy funds.

Chair Palmisano moved Motion 14.F as a substitute for Motion 14-A.3, as follows—

*[Clerk's Note: This item was renumbered due to the sequencing of items as they were presented.]*

**MOTION 14.F—**

Amending the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund) for the Police Department (MPD) and Finance & Property Services Department in the following ways:

1. Increase the expense budget in Finance & Property Services (department 8200100) by \$5,000,000 on a one-time basis. The source of these funds is the unobligated General Fund balance in excess of the 17% requirement under City financial policies. These resources are intended only to be used for anticipated Overtime or auxiliary staffing expense.
2. Decrease the expense budget in MPD by \$6,427,000 on an ongoing. The source of these funds is monies budgeted for the 2<sup>nd</sup> and 3<sup>rd</sup> recruiting classes for 2021 and the Community Safety Officer program.
3. Increasing the expense budget in Finance & Property Services (department 8200100) by \$6,427,000 on an ongoing basis.
4. And, creating a Public Safety Staffing Reserve. This reserve shall total \$11,427,000 in 2021, supported by the monies mentioned above.

The City's Police Chief can access funds in the Reserve by submitting a quarterly report to the committee with jurisdiction over public safety and being available to answer questions. The report shall conform to a template independently determined by the Internal Auditor to provide policymakers and the public with a sufficient understanding of staffing needs and how funds are being used to fulfill those needs. The Chief Financial Officer is authorized to transfer the amount of funds specified in the report to the MPD. Once it is determined that by the Chief Financial Officer, City Attorney, and Internal Auditor that the requirements described above have been met.

The roll being called on the Palmisano substitute motion (14.F), recited above, the results were—

AYE: Reich, Osman, Goodman, Cano, Johnson, and Palmisano (6)

NAY: Gordon, Cunningham, Ellison, Jenkins, Bender, Schroeder, and Fletcher (7)

ABSTAIN: (0)

ABSENT: (0)

The motion failed.

Thereupon, Council President moved to close debate on the pending question (14-A.4) and, the roll being called, the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Schroeder, Fletcher and Palmisano (12)

NAY: Johnson (1)

ABSTAIN: (0)

ABSENT: (0)

The motion passed, and further debate closed.

Thereupon, the roll was called on the underlying primary amendment (14-A.4) and the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Jenkins, Bender, Schroeder, and Fletcher (9)

NAY: Goodman, Cano, and Palmisano (3)

ABSTAIN: Johnson (1)

ABSENT: (0)

The motion passed.

MOTION 14-A.5—

Motion by Cunningham, Fletcher, and Bender amending the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund). Lower the authorized strength of the MPD to 750 in calendar year 2022 and beyond by removing all sworn positions held vacant from Schedule Five (Summary of Positions by Department). Staff in the Finance & Property Services department are to assume a current service level of 750 sworn officers in 2022.

On roll call, the results were—

AYE: Gordon, Cunningham, Ellison, Jenkins, Bender, Schroeder, and Fletcher (7)

NAY: Reich, Osman, Goodman, Cano, Johnson, and Palmisano (6)

ABSTAIN: (0)

ABSENT: (0)

The motion passed.

Council Member Schroeder moved Motion 14.D, as following:

MOTION 14.D—

Schroeder moved to amend the 2021 Mayor's Recommended Budget in the General Fund (00100 Fund) for the Finance & Property Services department on a one-time basis to increase the expense budget by \$5,000,000 for a Public Safety Staffing Reserve (created pursuant to Motion 14-A.4). The City's Chief Financial Officer shall hold these funds in a Public Safety Staffing Reserve until such time that the City Council authorizes their transfer to the Police Department through Council action. The City's Police Chief can access funds in the Reserve by submitting a report to the committee with jurisdiction over public safety on current staffing levels, future anticipated staffing needs, and the plan to deploy funds. The source of funds for this amendment is the unobligated General Fund balance in excess of the 17% requirement under City financial policies. These resources are intended only to be used for anticipated Overtime expense.

On roll call, the results were—

AYE: Reich, Gordon, Cunningham, Osman, Goodman, Jenkins, Cano, Schroeder, Johnson, and Palmisano (10)

NAY: Ellison, Bender, and Fletcher (3)

ABSTAIN: (0)

ABSENT: (0)

The motion passed.

MOTION 14.E—

Johnson moved to direct staff in the City Coordinator's Office and Finance and Property Services Department to review funding proposals in "The People's Budget," as referenced during the December 2, 2020, budget public hearing, and present to the Policy & Government Oversight Committee no later than May 1, 2021, with options for which funding proposals could be considered without a budget change for 2021 and which funding proposals could be referred to specific departments for inclusion in those departments' proposals to the Mayor for the 2022 budget.

Council Member Goodman called the question on the pending question, and the roll being called the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Schroeder, Johnson, Fletcher, and Palmisano (13)

NAY: (0)

ABSTAIN: (0)

ABSENT: (0)

The motion passed, and debate closed on the pending question.

Thereupon, the roll being called on the underlying motion, the results were—

AYE: Gordon and Johnson (2)

NAY: Reich, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Schroeder, Fletcher, and Palmisano (11)

ABSTAIN: (0)

ABSENT: (0)

The motion failed.

Thereupon, and with no further business to transact, Chair Palmisano moved approval of the Mayor's 2021 Recommended Budget with those amendments approved by the Budget Committee incorporated, and to transmit that complete financing package for formal consideration by the City Council, following a third and final public hearing, at its adjourned meeting scheduled for 4 p.m., Wednesday, December 9, 2020.

On roll call, the results were—

AYE: Reich, Gordon, Cunningham, Ellison, Osman, Goodman, Jenkins, Cano, Bender, Schroeder, Johnson, Fletcher, and Palmisano (13)

NAY: (0)

ABSTAIN: (0)

ABSENT: (0)

The motion passed.

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The meeting adjourned at 6:07 p.m.